State of Hawaii Department of Public Safety Honolulu, Hawaii

Rehabilitation of Correctional Facilities Statewide

REQUEST FOR INFORMATION RFI No.: PSD 14- COR-35

November 14, 2013

I. INTRODUCTION

The State of Hawaii, Department of Public Safety (PSD) currently manages seven institutions, inclusive of four Community Correctional Centers (Hawaii Community Correctional Center [HCCC], Kauai Community Correctional Center [KCCC], Maui Community Correctional Center [MCCC], and Oahu Community Correctional Center [OCCC]) and three prisons (Halawa Correctional Facility [HCF], Waiawa Correctional Facility [WCF], and Women's Community Correctional Center [WCCC]), which are located in the county of Honolulu. The Community Correctional Centers serve as the local jails and reentry centers for inmates as they transition back to their respective counties of residence. As jails, they house pretrial detainees, sentenced misdemeanants, sentenced felon probationers, and probation violators awaiting adjudication. As reentry centers, they provide offenders with transitional community work line and work furlough program opportunities near the end of the minimum/maximum sentence(s). Prisons house long-term sentenced offenders and parole violators, and provides for the care, custody, and rehabilitation of the offenders by providing an array of programs and services specially designed to address their needs. Effective July 1, 2014, PSD will reoccupy the Kulani Correctional Facility (KCF) a minimum security prison, which is located in the county of Hawaii.

In addition, chronic overcrowding during the past two decades has required that the Department contract with private out-of-state entities for the housing of prison inmates, and with the Federal Detention Center (FDC) in Honolulu for the housing of convicted jail inmates. In the past year, an average of over 1500 inmates has been housed at the Saguaro Correctional Center (SCC) in Eloy, Arizona. About 300 jail inmates have been housed at FDC in Honolulu. It is the Department's plan to house all of these inmates in its own facilities as soon as it can develop adequate capacity.

Despite the chronic overcrowding, the Department has not significantly expanded its capacity since 1987, when the Halawa Medium Security Facility was opened. Small additions – some of them temporary – have

been made to all of the CCCs. However no significant improvements have been made to the system in approximately fifteen years. As a result, the facilities are in poor repair, poorly designed, and inadequate for the services they are expected to provide.

The needs of the Department and the cost of delivering corrections services have been the focus of the Executive Branch and the Legislature since the implementation of the Justice Reinvestment Initiative (JRI) ACT 139 Session Laws of Hawaii 2012 to address overcrowding through more effective programming with the potential to reduce recidivism. However, even when the JRI is fully implemented, the Department estimates that it will need to upgrade/refurbish existing facilities and create additional facility capacity, which would involve replacement in entirety of some of its older facilities.

The State's continued desire to identify efficient, cost-effective methods to manage its correctional system, as needed to increase public safety and to continue responding to budget challenges justifies the solicitation of information in this Request for Information (RFI) solicitation.

II. PURPOSE OF RFI

The purpose of this RFI is to assist the State of Hawaii in learning more about potential approaches to designing, building, maintaining and financing for the new or expanded facilities described below. Through this RFI solicitation, the State is also requesting for information on possible cost-efficient methods for the delivery of services in these facilities, including housing, security, programming, maintenance, transportation, meals, and medical services.

The State seeks information concerning the following:

- Construction of a new KCCC for (+/-) 250 bed space at a different site
 to accommodate current and projected detention and reentry needs,
 including Kauai inmates housed at the FDC and SCC. A potential site
 is lands mauka of Hanamaulu, referred to as Mahalo. Other potential
 sites will also be considered.
- Construction of a new facility in West Hawaii for (+/-) 250 bed space to accommodate current and projected detention and reentry needs of inmates from West Hawaii, including West Hawaii inmates housed at the FDC and SCC. A potential site is on state lands controlled by the Department of Transportation. Other potential sites will also be considered.
- 3. Construction of a new correctional complex in Hilo for (+/-) 500 bed space to include HCCC (Main facility plus Hale Nani, minus West

Hawaii inmates) and a minimum security facility to relocate the KCF, including East Hawaii inmates housed at the FDC and SCC. A potential site is at Field 33, or on State lands close to Field 33. Other potential sites will be considered.

- 4. Continued development of Maui Regional Public Safety Complex (MRPSC) at Pulenunui for (+/-) 600 bed space to accommodate current and projected detention and reentry needs, including Maui inmates currently housed at the FDC and SCC.
- 5. Construction of a new OCCC for (+/-) 1125 bed space at a different site to accommodate current and projected detention needs, including inmates currently housed at the FDC and including facilities to accommodate inmates with mental health, behavioral and/or medical challenges. The replacement facility(s) must enable OCCC to deliver inmates daily to the First Circuit Court in Honolulu in a timely manner.
- 6. Construction of a Reentry facility on Oahu for (+/-) 500 bed space to accommodate inmates on work release, select parole violators, and select sentenced probationers. Preferred site must have ready access to commercial/industrial areas.
- 7. Construction of a new prison or expansion of the HCF by (+/-) 1200 bed space to accommodate all medium and close custody inmates housed in Arizona, and to relieve persistent overcrowding at HCF. The proposal shall include facilities to accommodate inmates with mental health, behavioral and/or medical challenges.

Additional Considerations:

- 1. If a suitable site(s) can be found, the Department would support the consolidation of detention and prison functions on one site.
- 2. The replacement facility(s) for the OCCC must be within a driving distance of no more than 30 minutes from the First Circuit Court in Honolulu. If a proposed replacement is not within 30 minutes of the First Circuit Court, alternative means of delivering programs in a timely manner may be proposed.
- 3. All Correctional facilities will be operated by the State of Hawaii.
- 4. All suggestions provided on alternative means of project financing, such as (but not limited to) public/private partnerships, sale/leaseback arrangements and other innovative financing arrangements, will be considered in subsequent issuance of a competitive Request for Proposal (RFP) solicitation for the

construction and/or expansion of new and existing PSD correctional facilities, Statewide.

5. Any information collected through this RFI solicitation might be used at a later date to develop specifications for a competitive RFP solicitation for all or only selected incremental portions of the PSD correctional facility requirements, services and programs described.

After evaluation of the RFI responses, the State may invite companies to participate in further discussions.

III. DESCRIPTION OF PSD FACILITIES

JAILS:

OCCC

The OCCC is the largest jail facility in the State of Hawaii, and is situated on 16 acres in urban Honolulu. The 950-bed facility houses pre-trial detainees. In addition to its jail functions, OCCC provides reintegration programming for male sentenced felons.

The pre-trial population at OCCC is offered educational, self-improvement, and religious programs. The sentenced inmate population is offered programs in substance abuse, domestic violence, cognitive skills, parenting, community service work lines, work furlough, and extended furlough. In addition to programs, there are work opportunities through Correctional Industries, with the majority of jobs in light construction (i.e. office wall panel construction and installation). In an average year, OCCC employs over 400 inmates in its in-facility work lines to provide support services for its kitchen, laundry, and other operations.

OCCC staff also manages and operates the Laumaka Work Furlough Center (LWFC), which is located a block away from the jail. Inmates assigned to LWFC are either actively seeking employment or working in the community. Project Bridge, which occupies one of the buildings, is the transitional program for offenders who have completed their primary substance abuse treatment.

KCCC

The KCCC is a 130-bed facility. In addition to its jail functions, KCCC offers education, substance abuse treatment, religious counseling, cultural arts, and work furlough programs.

KCCC offers sentenced felons an opportunity to participate in its Lifetime Stand Program, which provides a structured, paramilitary regimen of marching, drill exercises, physical training, education, and community outreach. The Lifetime Stand Program stresses discipline, perseverance, work ethic, and personal responsibility.

In addition to in-facility work lines, KCCC community service work lines provide a labor force on numerous projects for county and non-profit organizations. KCCC's vegetable farm is maintained by inmates, with products used by KCCC's food services unit. Excess vegetables are donated to community organizations such as senior centers.

MCCC

The MCCC is located on approximately 7 acres. In addition to housing pretrial detainees, MCCC provides reintegration programs to sentenced felons and parole violators who will be released on Maui.

Among the programs offered at MCCC are adult basic education, GED, parenting, cognitive skills, substance abuse treatment, vocational training, and work furlough.

An innovative drug court program enables select pre-trial inmates, sentenced felon, probation and parole violators to participate in in-facility treatment services, which is followed by another 15 months of treatment in the community.

HCCC

The HCCC is a 226-bed facility located on two sites. The primary facility is situated on three acres in downtown Hilo. HCCC's reintegration program, Hale Nani, is located five miles away in Panaewa.

Hale Nani provides offenders' reintegration services and a work release program for sentenced inmates who will be released on the island of Hawaii. HCCC also contracts transitional community residential program services for female offenders.

Work opportunities are available through in-facility work lines and Correctional Industries. Inmates are also able to participate in community service work lines for county, state, and non-profit organizations.

PRISONS:

HCF

The HCF is made up of two separate facilities: a special needs facility and a medium security facility. The special needs facility opened in 1962, as the City and County of Honolulu's Halawa Jail, and transferred to the State of Hawaii in 1977. The special needs facility houses maximum and closed custody inmates, inmates with severe/chronic mental illness who cannot be placed in the general population and inmates who require protective custody.

The medium security facility opened in 1987, is the newest and largest prison facility in the State of Hawaii. The medium security facility houses male sentenced felons.

In order to mitigate overcrowding, there are about 1,500 male inmates from HCF that are housed in an out-of-state contracted facility in Arizona.

Among the programs offered at HCF are a broad range of education classes, substance abuse treatment and sex offender treatment services. In-facility work line positions, as well as work opportunities through Correctional Industries are available.

WCF

The WCF is a 334-bed, minimum-security prison for sentenced male inmates. WCF provides an environment that helps inmates successfully reenter the community from prison. All inmates participate in education or substance abuse treatment programs.

The WCF has 100 beds that are devoted to KASHBOX, an intensive residential substance abuse treatment program for inmates with serious substance abuse problems. Supporting Keiki of Incarcerated Parents is a unique program designed to help male inmates with substance abuse issues become better fathers. This program allows the inmate to

participate in parenting groups, and structured playgroups and reading activities with their children.

The WCF also provides general education programs, which allows inmates to work towards an associate of arts degree. Also, in-facility work lines such as food service, building maintenance, heavy equipment, farm, janitorial, educational tutoring, and landscaping, help inmates acquire skills, and practice good work habits.

WCCC

WCCC is the only women's prison in Hawaii. It serves the needs of sentenced female offenders. The facility houses female offenders who are of maximum, medium and minimum custody levels.

WCCC provides a wide range of services including medical and mental health, diagnostic evaluations, counseling, work opportunity, parenting and educational classes, Domestic Violence and Substance Abuse Treatment, day reporting and electronic monitoring, and resocialization and work furlough privileges.

WCCC offers a 50-bed gender responsive, substance abuse therapeutic community called Ke Alaula and Project Bridge is a program designed to assist female offenders with transitioning back to society through employment, education and substance abuse after care treatment.

In addition to in-facility programs, WCCC participates in many community service projects for state, county agencies and non-profit organizations.

KCF

The KCF is a 160-bed minimum-security prison that incorporates vocational training and specialized programming for male inmates nearing the end of their sentence.

The KCF was the primary location for the department's Sex Offender Treatment Program. Other programs available to inmates are substance abuse treatment, GED, and other educational programs, Automotive Mechanics Technology and Horticulture training, religious programs, and lots of recreational activities.

IV. REQUESTED INFORMATION

The PSD is interested in obtaining information on any one or combination of the following:

A. Housing Services

- 1. Development of new or expanded correctional facilities in the State to house adult population (male and female, minimum to maximum security classifications).
- 2. Development of new or renovated facilities for transitional housing for adult populations.
- 3. Expansion of existing facilities to house additional adult populations.
- B. Conceptual project budget breakdown for planning and design phase work with "zero design/order of magnitude/guesstimated basic bid construction budget estimate" for the renovation of the existing PSD correctional facilities and construction of new expanded PSD correctional facilities on each island.
- C. Specific information on possible opportunities for public/private partnerships, sale/leaseback arrangements, and other alternative project financing arrangements for the construction and operation/maintenance of existing and new PSD correctional facilities should be included in any response.

V. RESPONSE INFORMATION

- 1. Who May Respond: Responses can be submitted by any interested parties (including an individual, company, or project development team) with relevant project experience or specialized development expertise/capacity needed to address the aforementioned PSD needs.
- 2. Cover Letter: Cover letters should include a brief description and background of the interested party's key personnel and their credentials, and all contact information. Also include an overview narrative on what could be considered or done to address the aforementioned PSD needs (in entirely or in sequential incremental portions) with conceptual project budget breakdowns for associated design and construction phase work (in terms of "2014 dollars").

- 3. Capabilities: Provide a brief summary of the interested party's capabilities in addressing any or all of the requested information listed in this RFI solicitation, with a listing of completed comparable project developments.
- 4. Client List: Include a list of clients where your services have been implemented.
- 5. Best Practices: All submissions must adhere to accepted best practices in the corrections industry and be in compliance with applicable American Correctional Association (ACA) standards.

VI. CONTACT INFORMATION/RESPONSE DATE

Interested parties should submit no later than 4:00 p.m. on December 16, 2013 an original and three (3) copies of their information to Ms. Rosalina Aipopo, Executive Assistant of PSD, 919 Ala Moana Boulevard, Room 401; Honolulu, Hawaii 96814. Ms. Aipopo shall be the point of contact for this RFI and all responses and questions must be directed to her attention. Ms. Aipopo can be reached via email at rosalina.p.aipopo@hawaii.gov.

Interested parties responding to this RFI solicitation should submit their clarification requests or questions no later than 4:00 p.m. on November 29, 2013 and shall designate a single point of contact within that company for receipt of all subsequent information regarding this RFI solicitation.

The PSD will provide written responses for clarification requests or questions that are submitted by interested parties responding to the RFI solicitation no later than 4:00 p.m. on December 6, 2013.

VII. GENERAL INFORMATION AND DISCLAIMER

- 1. Responses to this RFI solicitation will be held in confidence by the Department unless and until such time as the response is incorporated into a competitive RFP solicitation (only if applicable) that is to be published at a later date.
- 2. Neither the PSD nor the State of Hawaii will reimburse interested parties/responders for any costs incurred in evaluating or responding to this RFI solicitation.
- 3. This RFI solicitation is issued solely for information purposes only. All responses submitted for this RFI solicitation will not constitute a proposal; are not offers; and cannot be accepted to form a binding contract. Responses to this RFI solicitation will not be returned.

- 4. The issuance of this RFI solicitation does not commit the PSD or the State of Hawaii to respond to or negotiate with any interested party.
- 5. An informational session for interested and qualified parties may be held at the discretion of the PSD.
- 6. The PSD's annual reports and other information that persons responding to this RFI may find helpful may be found at: http://www.hawaii.gov/psd/about/divisions/corrections